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FM SECSTATE WASHDC

TO AMEMBASSY MEXICO NIACT IMMEDIATE

C O N F I D E N T I A L STATE 032495

E.O. 11652: GDS

TAGS: PFOR, OCON, MX, XM

SUBJECT: MFM - MESSAGE FROM SECRETARY TO RABASA AND
GUIDANCE FOR YOUR CONSULTATIONS AND CONTACTS
BETWEEN NOW AND SECRETARY'S ARRIVAL

REF: MEXICO CITY 1384

FOR AMBASSADOR JOVA FROM THE SECRETARY

1. YOU SHOULD DELIVER THE FOLLOWING MESSAGE FROM ME TO THE
ASSEMBLED FOREIGN MINISTERS THROUGH RABASA:

"TO MY COLLEAGUES, THE FOREIGN MINISTERS:

"AS YOU BEGIN YOUR MEETINGS IN MEXICO, I WISH YOU THE
VERY BEST IN YOUR DELIBERATIONS AND AM LOOKING FORWARD WITH
GREAT EXPECTATION AND PLEASURE TO OUR OWN JOINT MEETINGS
LATER THIS WEEK. I AM CONVINCED THAT THIS CONFERENCE
OFFERS US AN UNPRECEDENTED OPPORTUNITY TO REDEDICATE OUR-
SELVES TO A STRONGER, HEALTHIER INTER-AMERICAN COMMUNITY
FOR THE BENEFIT OF ALL OUR PEOPLES.

"I HAVE READ WITH INTEREST THE REPORT OF THE CHAIRMAN
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OF THE MEETING OF EXPERTS AND CONGRATULATE THE PARTICIPANTS
FOR THE WORK THEY HAVE DONE, FOLLOWING CAPABLY ON THE RE-

SULTS OF YOUR PREVIOUS MEETING IN BOGOTA.

"THERE IS MUCH WHICH UNITES US IN A COMMUNITY AND WHICH CALLS FOR OUR COOPERATION AND SOLIDARITY. IF WE KEEP OUR COMMON INTERESTS, PRINCIPLES AND ASPIRATIONS FIRMLY IN MIND, THE SPECIFIC PROBLEMS WHICH DEVIDE US WILL BE EASIER TO RESOLVE. I REALIZE THERE MAY BE MAJOR DIFFERENCES AMONG US ON SOME POINTS, BUT MY ATTITUDE AS I ARRIVE IN MEXICO WILL BE THAT WE IN THE AMERICAS HAVE A PARTICULAR OPPORTUNITY TO SHOW HOW COUNTRIES CAN COOPERATE CONSTRUCTIVELY AND TO MUTUAL BENEFIT DESPITE DIFFERENCES.

"I BELIEVE THAT ALL OF US COME TO MEXICO IN THE SPIRIT OF SEARCHING FOR A PROPER FRAMEWORK FOR LIVING TOGETHER PRODUCTIVELY AND IN PEACE -- CONVIVENCIA PACIFICA -- AND FOR COOPERATING TO PROMOTE THE DEVELOPMENT OF OUR NATIONS ACCORDING TO THE UNIQUE NEEDS OF EACH. I AM PARTICULARLY HOPEFUL THAT THE DOCUMENT WHICH RESULTS FROM THE CONFERENCE OF TLATELOLCO -- THAT PART WHICH THE WORLD WILL SEE -- WILL REFLECT BOTH THE COMMON INTERESTS, PRINCIPLES AND ASPIRATIONS WHICH BIND US TOGETHER AND OUR DETERMINATION TO COOPERATE TO RESOLVE THOSE PROBLEMS AMONG US WHICH EXIST NOW OR MAY ARISE IN THE FUTURE.

"I LOOK FORWARD TO WORKING TOGETHER WITH YOU ALL IN A SUCCESSFUL MEETING, WHICH WILL NOT BE AN END IN ITSELF, BUT A DETERMINED ADDITIONAL STEP IN THE NEW DIALOGUE WHICH WE HAVE BEGUN.

GREETINGS AND BEST REGARDS,

HENRY A. KISSINGER"

2. THE FOLLOWING IS YOUR GUIDANCE FOR CONTACTS AND CONSULTATIONS WITH OTHER DELEGATIONS BETWEEN NOW AND MY ARRIVAL.

3. IT IS IMPORTANT THAT LATIN AMERICAN AND CARIBBEAN REPRESENTATIVES UNDERSTAND THAT UNLESS A SENSE OF COMMON PRINCIPLES, INTERESTS AND ASPIRATIONS THAT CAN FORM THE
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BASIS FOR A FEELING OF COMMUNITY (OR SOLIDARITY IN THE TERMS OF SOME LATIN SPOKESMEN) IN THE HEMISPHERE COMES OUT OF THE MFM IT WILL BE IMPOSSIBLE TO DO THE POSITIVE THINGS THAT WE ALL WANT TO DO IN OUR RELATIONS.

4. FOR THIS REASON, THE CONFERENCE STRUCTURE SHOULD GIVE AMPLE TIME FOR A FULL EXCHANGE AMONG THE FOREIGN MINISTERS ON ITEM EIGHT OF THE AGENDA (UNITED STATES-LATIN AMERICAN RELATIONS) AND ON THE FINAL CONFERENCE DOCUMENT. WITH

THIS IN MIND, WE BELIEVE THE CONFERENCE SCHEDULE PROPOSED BY THE EXPERTS GROUP SHOULD BE COMPRESSED SO THAT THERE MAY BE AMPLE TIME FRIDAY AFTERNOON, FRIDAY EVENING IF NECESSARY, AND SATURDAY MORNING FOR GENERAL DIALOGUE AND CONSIDERATION OF THE FINAL CONFERENCE DOCUMENT.

5. WE ARE HOPEFUL THAT THERE CAN BE A MEANINGFUL DOCUMENT WHICH CONCENTRATES ON WHAT UNITES US AND WHAT IS DO-ABLE AND NOT ON WHAT SEPARATES US AND IS NOT DO-ABLE. SUCH A DOCUMENT, IN OUR VIEW, SHOULD HAVE THE FOLLOWING CHARACTERISTICS:

A) IT SHOULD BE RELATIVELY SHORT AND EXPRESSIVE SO THAT IT WILL COMMAND THE ATTENTION AND SUPPORT OF THE PEOPLES OF THE AMERICAS.

B) IT SHOULD HAVE THREE ESSENTIAL ELEMENTS: (1) RE-AFFIRMATION OF THE MAIN PRINCIPLES TO WHICH WE ALL SUBSCRIBE (NON-INTERVENTION, PEACEFUL SETTLEMENT OF DISPUTES, AND COOPERATION FOR DEVELOPMENT); (2) A STATEMENT OF AGREED CONCEPTUAL BASES FOR COOPERATION FOR DEVELOPMENT AND FOR A SENSE OF COMMUNITY OR SOLIDARITY IN THE AMERICAS (E.G., THE MORAL OBLIGATION OF THE WEALTHIER COUNTRIES TO ASSIST AND TO PROVIDE MARKET ACCESS, THE SIMILAR MORAL OBLIGATION OF CRITICAL RESOURCE COUNTRIES TO PROVIDE ACCESS TO RESOURCES ON REASONABLE TERMS, THE UNDERSTANDING THAT EACH NATION IS FREE TO CHOOSE ITS OWN PATH TO DEVELOPMENT, THE UNDERSTANDING THAT THE COMMUNITY WILL CONSULT, COORDINATE AND COOPERATE TO THE EXTENT POSSIBLE IN WORLD ECONOMIC FORUMS), AND (3) A LIST OF RECOMMENDATIONS TO GOVERNMENTS AND PROPOSALS FOR FURTHER ACTION ON

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SPECIFIC ISSUES.

6. ABOVE ALL, THE FINAL DOCUMENT SHOULD NOT BE A WE-THEY DOCUMENT WHICH SETS APART LATIN AMERICAN AND UNITED STATES POSITIONS. WE THINK IT BEST THAT ACTUAL GROUP DRAFTING OF THE DOCUMENT NOT BEGIN UNTIL AFTER THE FIRST CLOSED SESSION ON THURSDAY.

7. YOU SHOULD SEEK THE OPPORTUNITY TO EXPRESS THE FOREGOING VIEWS OF THE UNITED STATES PARTICULARLY TO GIBSON BARBOZA, VIGNES, VAZQUEZ CARRIZOSA, CALVANI, FACIO, RABASA AND DE LA COLINA TOMORROW AND TUESDAY. YOU MAY EXPRESS THEM ALSO TO OTHER LATIN AMERICAN REPRESENTATIVES AS YOU HAVE THE OPPORTUNITY. KISSINGER

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